Committee :	Date	Classification	Report No.	Agenda Item No.
Licensing Sub Committee	11th APRIL 2006	Unclassified	LSCIIZ/ 506	5.1

Report of Colin Perrins

Head of Trading Standards and Commercial

Originating Officer:

Kathy Butler

Consumer Services Officer

Title Licensing Act 2003

Application for a New Premises Licence for City

Spice, 138 Brick Lane, London E1 6RU

Ward affected

Spitalfields & Banglatown

1.0 **Summary**

Applicant:

Shiraj Haque

Name and

City Spice

Address of Premises:

138 Brick Lane, London E1 6RU

Licence sought:

New Premises License - Licensing Act 2003

Provision of alcohol

Provision of Regulated Entertainment Provision of Late Night Refreshment

Objectors:

London Fire & Emergency Planning Authority

2.0 Recommendations

2.1 That the Licensing Committee considers the application and objections then adjudicate accordingly.

LOCAL GOVERNMENT 2000 (Section 97) LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"

Tick if copy

If not supplied, name and

supplied for register telephone number of holder

File Only

Kathy Butler 020 7364 5171

3.0 Background

- 3.1 This is an application for a new premises licence for City Spice, 138 Brick Lane, London, E1 6RU.
- 3.2 A copy of the application is enclosed as **Appendix 1**. The applicant has described the nature of the variation as follows:

Provision of alcohol Provision of Regulated Entertainment Provision of Late Night Refreshment

The hours that have been applied for are as follows:-

Alcohol: -

Sunday to Thursday from 10:00 hours to 01:00 hours Friday to Saturday from 10:00 hours to 02:00 hours

Regulated Entertainment (Recorded Music): -

Sunday to Thursday from 10:00 hours to 01:00 hours Friday to Saturday from 10:00 hours to 02:00 hours

Late Night Refreshment: -

Sunday to Thursday from 23:00 hours to 01:00 hours Friday to Saturday from 23:00 hours to 02:00 hours

Hours Premises is Open to the Public: -

Sunday to Thursday from 10:00 hours to 01:00 hours Friday to Saturday from 10:00 hours to 02:00 hours

There are also various non-standard times. See **Appendix 5** ACPO comments on irregular times.

- 3.3 Maps showing the relevant premises is included as **Appendix 2**.
- 4.0 Licensing Policy and Government Advice
- 4.1 The Council has adopted a licensing policy and this is available from the Licensing Section, and at the hearing. The policy was adopted by the Full Council on the 8 December 2004.

- 4.2 Relevant Sections of the policy are brought to the attention of Members within the Licensing Officers report.
- 4.3 The Government Minister, the Secretary of State for Culture, Media and Sport has issued Guidance under Section 182 of the Licensing Act 2003. This is available on the Government's website, www.culture.gov.uk. It will also be available at the hearing.
- 4.4 Relevant Sections of this advice are brought to Members attention within the Licensing Officers report. Members should note however, than in some areas Tower Hamlets, after a proper consideration of local circumstances, has not followed the Government's advice, or has developed it further.

5.0 Objections

- 5.1 This hearing is required by the Licensing Act 2003, because relevant representations have been made by the following responsible authority: London Fire & Emergency Planning Authority (See Appendix 3)
- 5.2 The application was required to be advertised in a local newspaper and by a blue poster. Only objections that relate to the following licensing objectives are relevant:
 - the prevention of crime and disorder
 - public safety
 - the prevention of public nuisance
 - the protection of children from harm
- 5.3 Essentially, the regulatory Authority oppose the application because the applicant has not explained how within the context of longer hours they will meet the licensing objectives, particularly: public safety
- 5.4 There are strict time limits to any representations. The time limits are contained in The Licensing Act 2003 (Premises licences and club premises certificates) Regulations 2005.

6.0 Licensing Officer Comments

6.1 The Licensing Section is not a responsible authority and therefore has no ability to make any relevant representations. The following therefore is intended simply to advise Members of the relevant aspects of the Boroughs Licensing Policy, guidance from the Secretary of State, legislation and good practice (See 6.2). Members may depart from the Council's Licensing Policy and/or Government advice, provide they consider it appropriate to do so, and have clear reasons for their decision.

6.2 Guidance issued under section 182 of the licensing Act 2003

- As stated in the guidance it is "provided for licensing authorities carrying out this their functions." It is a key mechanism for promoting best practice, ensuring consistent application and promoting fairness (1.4).
- Also "so long as the guidance has been properly and carefully understood and considered, licensing authorities may depart from it if they have reason to do so."
 When doing so licensing authorities will need to give full reasons for their actions (2.3).
- Also Members should note "A Licensing Authority may depart from it's own policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the licensing objectives."
- Conditions may not be imposed for the purpose other than the licensing objectives. "For example, conditions relating to night café and take away outlets operating from 11pm must relate to the night time operation of the premises." (S7.1)
- Necessary conditions should emerge from a risk assessment by the applicant, which should then be reflected in the operating schedule (S.7.4).
- The Licensing Authority may only impose such conditions as are necessary for meeting the licensing objectives.
- In Letter to the Chief Executive from the DCMS 30 Sept 2005. There is no
 presumption in the Act for longer hours over objections from local people and
 organisations. When there are objections and the licensing committee believes that
 changing the hours would undermine the statutory licensing objectives, they can
 reject the application or grant it with appropriate conditions and/or different hours
 from those requested.
- 6.3 The Licensing Act 2003 permits children of any age to be on the premises providing they are accompanied by an adult. It is not necessary to make this a condition.
- 6.4 In all cases the Members should make their decision on the civil burden of proof, that is "the balance of probability."
- 6.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.
- 6.6 The Council's Licensing Policy generally expects applicants to address the licensing objectives and discuss how to do this with the relevant responsible authorities.

7.0 Members will find advice on the issues relating to conduct on the premises and egress as follows:

Appendix 4 Licensing Officer comments on safety problems

- 8.0 Legal Comments
- 8.1 The Council's legal officer will give advice at the hearing.
- 9.0 Finance Comments
- 9.1 There are no financial implications in this report.

10.0 Appendices

Appendix 1 Copy of application for new Premises Licence

Appendix 2 Maps of the Area

Appendix 3 Representations of London Fire & Emergency Planning Authority

Appendix 4 Licensing Officer comments on safety problems

Appendix 5 APCO comments on irregular times

Application for a premises licence to be granted under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form if you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

apply for a premises licence under section 17 of (Insert name(s) of applicant)

The Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003

Part 1 - Premises details

Post	al address of premises or, if none, ordnance survey	map referei	nce or description
	CITY SPICE	•	
	138 BRICK LANG		
l l			
Post	town Lo NOON	Post code	GRU
Totapi	one number at premises (if any)	1	
⊠on-d	omestic rateable value of premises	£\c	000
Part Z	2 - Applicant details		
illease	state whether you are applying for a premises licence	e as	
		Please tic	k ' yes
1)	on individual or individuals*	D	please complete section (A)
	a person other than an individual*	:	
	i. as a limited company		please complete section (B)
	ii. as a partnership		please complete section (B)
	iii as an unincorporated association or		please complete section (B)
	v. other (for example a statutory corporation)	<u>.</u>	please complete section (B)
	a recognised club		please complete section (B)
**************************************	a charity 5 7 E 8 2000		please complete section (B)
		1	

e)	the proprietor of an educational establishment		please complete section (B)
	a health service body		please complete section (B)
r.)	a person who is registered under Part 2 of the Care Standards Act 2000 (c14) in respect of an independent hospital		please complete section (B)
h)	the chief officer of police of a police force in England and Wales		please complete section (B)
*li you	are applying as a person described in (a) or (b) please conf	irm:	
			Please tick 🕶 yes
	* I am carrying on or proposing to carry on a business		
	which involves the use of the premises for licensable	activit	ies; or
	I am making the application pursuant to a		
-	statutory function or		
•	a function discharged by virtue of Her Maje	sty's pr	erogative
(A) INE	DIVIDUAL APPLICANTS (fill in as applicable) Mrs Miss Ms	7	Other title
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Surname		First names	
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Current postal address if different from premises address			
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E-mail address (optional)			
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Part 3 Operating Schedule

When do you want the premises licence to start?

	Day		Mor	nth	Year	-		
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If you wish the licence to be valid only for a limited period, when do you want it to end?

Day	Mon	th	Year	1	~/	Α

ii 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend.

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Please give a general description of the premises (please read guidance note1)

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What licensable activities do you intend to carry on from the premises? (Please see sections 1 and 14 of the Licensing Act 2003 and Schedule 1 and 2 to the Licensing Act 2003)

Provision of regulated entertainment	Please tick Y yes
at plays (if ticking yes, fill in box A)	
b) tilms (if ticking yes, fill in box B)	
c) indoor sporting events (if ticking yes, fill in box C)	
d) boxing or wrestling entertainment (if ticking yes, fill in box D)	
e) live music (if ticking yes, fill in box E)	
f) recorded music (if ticking yes, fill in box F)	
g) performances of dance (if ticking yes, fill in box G)	
h) anything of a similar description to that falling within (e), (f) or (g)	
(if ticking yes, fill in box H)	•
Provision of entertainment facilities for:	
i) making music (if ticking yes, fill in box I)	
j) dancing (if ticking yes, fill in box J)	
k) entertainment of a similar description to that falling within (i) or (j)	
(if ticking yes, fill in box K)	
Provision of late night refreshment (if ticking yes, fill in box L)	
Supply of alcohol (if ticking yes, fill in box M)	
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m all cases complete boxes N, O and P	

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(ptea: 6)	se read guic	lance note	[Y] (please read guidance note 2)	Outdoors	
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Will the performance of live music take Indoors Live music place indoors or outdoors or both -Standard days and timings Outdoors please tick [Y] (please read guidance note (please read guidance note 6) Start Finish Both Please give further details here (please read guidance note 3) Mon Tue State any seasonal variations for the performance of live wed music (please read guidance note 4) Thur Fri Non standard timings. Where you intend to use the premises for the performance of live music at different times to those listed in the column on the left, please list (please read guidance note 5) Sat $i \Pi I \epsilon$

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Provision of facilities for making music Standard days and timings (please read guidance note 6)			Please give a description of the facilities for making music you will be providing				
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			those listed in the column on the left, please lis	st (please read
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Late night refreshment Standard days and			Will the provision of late night refreshment take place indoors or outdoors or both – please	Indoors
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Lite	7700	000	Referent Van	
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Thur	०४५	0100		
Fri	2300	0263	Non standard timings. Where you intend to use the provision of late night refreshment at differe listed in the column on the left, please list (please	nt times, to those e read guidance note
Sat	2300	0500	To 0200 en susey enor	1
oun	2300	0100	TO 0300 ON NEW YEAR E	- 77

M

t k						
Supply of alcohol Standard days and timings (please read guidance note 6)			Will the sale of alcohol be for consumption (Please tick box Y) (please read guidance note 7)	On the premises Off the premises		
<u> </u>	Start	Finish		Both		
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	1000	coso	To 0700 00 70			
1.11	100	HOV	س مودو ب	y tren with		

un	lase	0100			-		 _
		-		-			

State the name and details of the individual whom you wish to specify premises supervisor	on the licence as
Name ALFU WAH	
Address	
l'ostcode	
Personal Licence number(if known)	
issuing ticensing authority (if known)	

N

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8)

None

Hours premises are	State any seasonal variation (please read guidance note 4)
open to the public Standard timings (please read guidance note 6)	
Day Start Finish	
1000, U100	
1000 0100	
Wed 1000 0100	Non standard timings. Where you intend to use the premises to
Thur low OLOS	be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5)
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1000 3 £3 6	To 2300 on ext. Treneve
0010 0001	

Prescribe the steps you intend to take to promote the four licensing objectives:

No touting for mode in shek Lane

\cup) The prevention of crime and disorder

Text all be ordered for patrons on requel

at Public safety

No assorbe or fersouring

d) The prevention of public nuisance

where require peros to her rejust to

c) The protection of children from harm

children all elicys be occampaned in the

	Please tick 🗡 yes
 I have made or enclosed payment of the fee I have enclosed the plan of the premises I have sent copies of this application and the plan to responsible author others where applicable I have enclosed the consent form completed by the individual I wish to supervisor, if applicable I understand that I must now advertise my application Lunderstand that if I do not comply with the above requirements my applicated 	be premises
FAIR OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACTION AC	T 2003, TO APPLICATION
11) If signing on behalf of the applicant please state in what capacity.	(see Anigance Hote
Signature TV DVA	
Date. 66 07 01	
For joint applications signature of 2 nd applicant or 2 nd applicant's solicitor or o agent. (pt ase read guidance note12) If signing on behalf of the applicant pleas	other authorised
capacity. '	
Signature	23 PEB 23 9 5
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contact name (where not previously given) and postal address for correspon with this application (please read guidance note 13)	
TV EDUARDO (10)	Ac)
29 MILE END 1201	
Post town Post code	5
(elephone number (if any)	200
you would prefer us to correspond with you by e-mail your e-mail address	(optional)

Notes for Guidance

- Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies you must include a description of where the place will be and its proximity to the premises.
- where taking place in a building or other structure please tick as appropriate. Indoors may include a tent.
- For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- 46 For example (but not exclusively), where the activity will occur on additional days during the summer months.
- but not exclusively), where you wish the activity to go on longer on a particular day, e.g. Christmas Eve.
- o. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 7. If you wish people to be able to consume alcohol on the premises please tick on, if you wish people to be able to purchase alcohol to consume away from the premises please tick off. If you wish people to be able to do both please tick both.
- 8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups, the presence of gaming machines.
- Please list here steps you will take to promote all four licensing objectives together.
- 10. The application form must be signed.
- An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- Where there is more than one applicant, both applicants or their respective agents must sign the application form.
- 15. This is the address which we shall use to correspond with you about this application.

Map



Scale 1:2500

Map of:

Notes:

10414-1341

138 Brick Lane

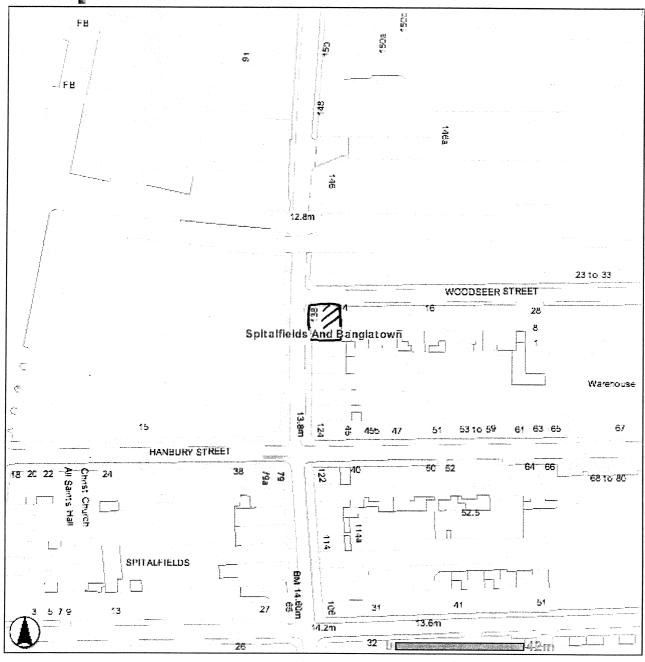
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Supplied by London Borough of Tower Hamlets

Licence Number: LA100019288

Map



Scale 1:1250

Map of:

Notes:

138 Brick Lane

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Supplied by London Borough of Tower Hamiets

Licence Number: LA100019288

FIRE AND COMMUNITY SAFETY DIRECTORATE **Roy Bishop Deputy Commissioner**

Our Ref.

05/012700/BA

Your Ref.

AE/CC/HAQUECS

Addressee

T V Edwards Solicitors

Park House

07 March 2006

29 Mile End Road

London **E1 4TP**

Please reply to

Colin Dewis

Inspection Officer

Direct Telephone 020 7587 2950 Direct Fax

020 7587 2959

Direct F-mail

towerhamletsgroup@london-fire.gov.uk

Dear Sir or Madam.

LICENSING ACT 2003

CITY SPICE, 138 BRICK LANE, LONDON E1 6RU Premises:

With reference to the application dated 6TH February 2006, in respect of the above mentioned premises, I have received insufficient information on which to determine the adequacy or otherwise of the fire safety arrangements in the premises.

Please submit to this office, within the next 5 working days the following additional information:

- Confirmation that the current safe capacity for the premises should be 50 persons. This number takes into consideration that there is only one door for members of the public and this door is inward opening. If these measures are improved then the safe capacity may be increased.
- Certificates for both the Fire Alarm and Emergency Lighting System should be forwarded to this office.
- Confirmation that the alternate means of escape from the kitchen will be available at all times the premises is occupied and provided with a Fire Exit sign.
- Confirmation that the door separating the kitchen from the restaurant will be effectively self closing.

I enclose a copy of our guidance note for applicants for premises licences to assist you.

If the information requested is not supplied within the specified time, the Fire Authority will make a representation to the licensing committee that the Public Safety objective of the Licensing Act may not have been properly addressed.

Any queries regarding this letter should be addressed to the person named at the top of the letter. If you are dissatisfied in any way with the response given, please speak to the Team Leader quoting our reference.

Yours faithfully,

for Assistant Commissioner

C.C.:

Licensing Authority

Encl:

FS GN 71

Data Protection Act 1998: The information you have given on this form will be processed by London Fire Emergency Planning Authority for the purpose of fire and emergency planning and control. We will keep your details secure and will not disclose them to other organisations or third parties (except contractors or suppliers working on our behalf) without your permission unless we are legally required

For more information about how we use your personal information, see our notification entry (27122455) www.informationcommissioner.gov.uk or visit: www.london-fire.gov.uk

making London a safer city

The London Fire & Emergency Planning Authority runs the London Fire Rrigade

Safety problems

General Advice

Members need to bear in mind the substantial amount of primary legislation in this area, and to only impose conditions where they are both proportionate to identified problems and not adequately covered by primary legislation.

The larger and more complex a premises before Members, the more likely it is that specific conditions will be proportionate and necessary.

Licensing Policy

Premises should be constructed so as to minimise public safety risks. (See 7.1).

The Licensing Authority expects applicants to seek advice from both the relevant Health and Safety body and also the Fire and Emergency Planning Authority. (See 7.2). The applicant should identify where existing legislation is not adequate. (See7.3).

The Licensing Authority will consider attaching conditions to ensure public safety and these may include Conditions drawn from the Model Poll of Conditions relating to public safety. (See Appendix 2 Annex E, F and I of the Licensing Policy). In particular Members may wish to consider the following headings: (this list is not exhaustive):

Annex E
☐Adequate arrangements for people with disabilities, inc. their awareness of
them.
□Escape routes
□Safety checks
□Curtains, hangings, decorations, upholstery etc.
□Accommodation limits
□Fire action notices
□Emergency procedures
□Water
□Emergency vehicle access
□ First aid
□Lighting
□Temporary electrical installations
□Alterations to the premises
□Special effects
Annex F
This concerns Theatres and Cinemas

Annex J

The safe clubbing checklist

Guidance Issued under Section 182 of the Licensing Act 2003

The guidance commends the Model Pool of Conditions adopted by our licensing policy in relation to public safety (7.31).

The public safety objective is the physical safety of the people using the relevant premises," not public health (7.32).

It is permissible to require certificates or checks provided this does not duplicate other legislation. Responsible authorities should make their expectations clear to applicant's (7.33).

"Safe capacities " should only be imposed where necessary for the promotion of public safety or the prevention of disorder." (7.34). So conditions of a fire certificate should not be reproduced. Setting a capacity is necessary for any "exemptions" claimed by an applicant, who will need to consult the fire authority."

Other Legislation

The Health and Safety at Work Act 1974, and various regs. Inc. the Management of Health and Safety at Work Regulations 1999. Fire Precautions (Workplace) Regulations

Other Guidance

Model National and Standard Conditions for Places of Public Entertainment and Assoc. Guidance
The Event Safety Guide
Managing Crowds Safely
5 Steps to Risk Assessment
Safer Clubbing
Safety Guidance for Street Art etc.
Various BS and ISO standards

ACPO comments on irregular times

Association of Chief Police Officers

The Association of Chief Police Officers (ACPO) has issued standard advice on unusual opening hours. As well as limiting the number they are anxious that the Police are given reasonable notice and an absolute veto on any event. Their policy is as stated below.

ACPO suggest that the following approach be applied to applications that include unspecified hours.

- No more than 12 extensions per premises per year (excluding applications made under TENS) should be allowed.
- An operating plan covering the additional measures that will be taken to manage crime and disorder on these occasions to be completed.
- A minimum of 7 days notice to police and the licensing authority.
- An absolute veto for police in respect of any of these occasions.